

Message Text

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PAGE 01 STATE 166224

ORIGIN EUR-12

INFO OCT-01 ISO-00 DHA-02 CIAE-00 DODE-00 PM-04 H-01
INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02
SS-15 USIA-06 CU-02 ACDA-07 TRSE-00 IO-13 COME-00
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P R 160105Z JUL 77
FM SECSTATE WASHDC
TO AMEMBASSY MOSCOW PRIORITY
AMEMBASSY BERLIN PRIORITY
AMEMBASSY SOFIA PRIORITY
AMEMBASSY PRAGUE PRIORITY
AMEMBASSY BUDAPEST PRIORITY
AMEMBASSY WARSAW PRIORITY
AMEMBASSY BUCHAREST PRIORITY
AMEMBASSY BELGRADE PRIORITY
INFO USMISSION NATO

C O N F I D E N T I A L STATE 166224

E.O. 11652: GDS

TAGS: CSCE, PFOR

SUBJECT: CSCE DEMARCHES

REFS: (A) WARSAW 4612; (B) PRAGUE 1721; (C) BUDAPEST 2157;
(D) BERLIN 6393; (E) MOSCOW 9879 (NOTAL);
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 166224

(F) BUCHAREST 4817; (G) STATE 139514

1. DEPARTMENT HAS REVIEWED SUGGESTIONS RE FURTHER IMPE-
MENTATION DEMARCHES CONTAINED REFTELS AND BELIEVES
FLEXIBLE, DIFFERENTIATED APPROACH TO HOST GOVERNMENTS IS
MOST APPROPRIATE. WE DO NOT WISH TO MAKE APPROACHES WHILE
BELGRADE PREPARATORY MEETING IS IN PROGRESS, BUT ARE STILL

CONTEMPLATING MAKING CAREFULLY TAILORED CSCE DEMARCHE TO EAST EUROPEAN GOVERNMENTS AND TO MOSCOW IN PERIOD BETWEEN TERMINATION OF THE PREPARATORY MEETING (WE ANTICIPATE JULY 31) AND BEFORE OPENING OF THE MAIN MEETING THIS FALL. WE WOULD HOPE TIMING OF DEMARCHE WOULD ALLOW HOST GOVERNMENTS TO CONSIDER AND PERHAPS MAKE SOME RESPONSE PRIOR TO OR IN CONJUNCTION WITH MAIN BELGRADE MEETING.

2. THIS MEANS THAT MOST DEMARCHES WOULD BE MADE DURING TRADITIONAL AUGUST VACATION PERIOD; ONCE TEXTS HAVE BEEN REVIEWED WE WOULD ANTICIPATE AUTHORIZING EMBASSIES TO USE THEIR DISCRETION IN JUDGING WHEN TO MAKE APPROACHES SO AS

TO OBTAIN MAXIMUM EFFECT BY CONTACTING MOST SENIOR OFFICIALS PRESENT IN CAPITALS. WE HAVE TRADITIONALLY SOUGHT TO USE BELGRADE AS A LEVER TO STIMULATE FURTHER CSCE IMPLEMENTATION BY THE WARSAW PACT STATES, AND BELIEVE THIS TACTIC MIGHT BE MOST EFFECTIVE IN WEEKS AFTER PREPARATORY MEETING. ADDITIONALLY, WESTERN PUBLICS WILL BE EXPECTING US AND ALLIES TO PRESS EASTERN COUNTRIES FOR FURTHER IMPLEMENTATION IN CONJUNCTION WITH BELGRADE. IT IS OUR BELIEF THAT THIS DEMARCHE CAN SERVE THESE GOALS AND AT THE SAME TIME ALLOW US TO ASSURE EASTERN CAPITALS OF OUR ABILITY--AS DEMONSTRATED IN PREPARATORY CONFERENCE--TO REVIEW IMPLEMENTATION IN A CONSTRUCTIVE MANNER THAT MIGHT ALSO CONTRIBUTE TO POSITIVE ATMOSPHERE AT MAIN MEETING
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 STATE 166224

THIS FALL.

3. FOR BERLIN, MOSCOW, AND WARSAW: YOU WILL BE RECEIVING INSTRUCTIONS SHORTLY RE IMPLEMENTATION DEMARCHES OUTLINED REFS A, D AND E.

4. FOR PRAGUE, BUDAPEST, BUCHAREST: WE REALIZE CSCE-RELATED ISSUES ARE MAIN CONTENT OF DAY-TO-DAY RELATIONS WITH YOUR HOST GOVERNMENT AND THAT NEXT APPROACH SHOULD BE CAREFULLY TAILORED TO LOCAL REALITIES AND STATE OF PLAY IN US-HOST COUNTRY RELATIONS. ACCEPTING THOSE CAVEATS, WE BELIEVE WE SHOULD BE PREPARED TO FOCUS OUR CSCE CONCERNS ONCE MORE IN A HIGH-LEVEL APPROACH TO BE MADE TO HOST GOVERNMENTS IN AUGUST OR EARLY SEPTEMBER. TO THAT END YOU SHOULD PREPARE TEXT FOR DEMARCHE (SUGGESTED APPROACH TO POLES CONTAINED REF A MAY SERVE AS USEFUL MODEL) AND SUBMIT IT FOR DEPARTMENT CONSIDERATION NO LATER THAN AUGUST 1. TO EXTENT POSSIBLE, DEPARTMENT WOULD APPRECIATE SUGGESTED DEMARCHES TO BE IN FORM OF ORAL TALKING POINTS, PER DEMARCHE TO GDR CONTAINED REF D.

5. FOR SOFIA: YOUR EARLIEST POSSIBLE RESPONSE TO THIS

CABLE SHOULD ALSO ADDRESS QUESTIONS RAISED IN REF G.
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